

**Wiltshire Council**

**Health & Wellbeing Board**

**12<sup>th</sup> September 2013**

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**Subject: Winterbourne View Update**

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**Executive Summary**

Following the publication of the Department of Health report in December 2012 "*transforming Care: a National Response to Winterbourne View Hospital*", a Winterbourne View Joint Improvement Programme was established. This is led at ministerial level. The Winterbourne View Joint Improvement Programme asked local areas to complete a stock-take of progress against the commitments made nationally that should lead to all individuals receiving personalised care and support in appropriate community settings no later than 1 June 2014.

This report outlines where Wiltshire Council, Wiltshire Clinical Commissioning Group (CCG) and its partners have made improvements in its delivery of the Department of Health's recommendations and identifies areas where progress is still at an early stage.

**Proposal(s)**

That the Health and Wellbeing Board note the report and progress made in relation to the Department of Health report "*Transforming Care: a National Response to Winterbourne View Hospital*" and request a follow up progress report in 6 months time.

**Reason for Proposal**

To ensure the Health and Wellbeing Board is aware of the key issues that need to be progressed with Wiltshire Council and Wiltshire CCG around The Department of Health report "*Transforming Care: a National Response to Winterbourne View Hospital*"

**James Cawley**  
**Service Director**  
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**Debbie Fielding**  
**Chief Officer**  
**Wiltshire Clinical Commissioning Group**

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#### **Purpose of Report**

1. The purpose of this report is to assure the Health and Wellbeing Board of the progress that has been made since the Department of Health issued its report ("*Transforming Care: a National Response to Winterbourne View Hospital*") in December 2012 and the associated recommendations. The report will also highlight areas requiring development.

#### **Background**

2. Following the Department of Health report in December 2012 a Winterbourne View Joint Improvement Programme was established. This is led at ministerial level. The Winterbourne View Joint Improvement Programme asked local areas to complete a stocktake of progress against the commitments made nationally that should lead to all individuals receiving personalised care and support in appropriate community settings no later than 1 June 2014.
3. The purpose of the stocktake was to enable local areas to assess their progress and for that to be shared nationally. The stocktake was also intended to enable local areas to identify what help and assistance they require from the Joint Improvement Programme and to help identify where resources can best be targeted. The stocktake has to been sent to the Department of Health.

#### **Main Considerations for the Health & Well Being Board**

4. The stocktake evidenced that Wiltshire Council and Wiltshire CCG have implemented or are in the process of implementing all of the Department of Health recommendations. For the purposes of this report key areas of improvement are highlighted, followed by a description of areas where the Council and its partners are still at an early stage of delivery.

#### **Areas of Improvement**

- A Joint NHS and Local Authority Action plan (Appendix Two) was developed in response to the Winterbourne View Recommendations. Its implementation is overseen by a multi-agency steering group chaired jointly by officers from NHS Wiltshire and Wiltshire Council.

- The Local Safeguarding Adults Board has produced an action plan which incorporates the joint CCG/ Wiltshire Council plan, but focuses on assurance that plans are being delivered.
- The Council has established a 0-25 (stability service) for people with disabilities. This will be key in working with individuals and their families at an early stage.
- The Council and CCG have established a Joint Commissioning Board to oversee proposals for joint commissioning for people with learning disabilities. The Department of Health recommendations following Winterbourne View make it clear that there is an expectation on Councils and NHS bodies to have joint commissioning arrangements in place and suggest that pooled budgets should also be in place.
- There was a requirement to review all people who had been in-patients at Winterbourne View. Wiltshire had 9 people who had been placed there over a period of years. All have been reviewed and returned to living within Wiltshire with the exception of one person who is placed in a secure inpatient environment. Plans are in place for that person to return to Wiltshire when it is in her best interests.
- The Council and CCG commission a range of high quality advocacy services for people with complex needs. This is also an expectation set out in the Department of Health report of December 2012.
- The Council and CCG has recently completed a position statement which outlines all resources currently being spent on people with learning disabilities in order to assist the option appraisal process for joint Commissioning.
- There is a comprehensive local register of people with complex needs held by the CCG.

### **Areas requiring further work**

- **Governance**

The service specification for the integrated community team for people with learning disabilities (CTPLD) requires updating to reflect the recommendations made in the Winterbourne View report. Specifically the need to have clarity about governance arrangements and the roles and responsibilities within the team.

Progress is being made and there are regular discussions between CCG, Great Western Community Services and the Council to agree the governance arrangements.

- **Joint Commissioning**

The Department of Health have made clear that there is an expectation that we develop joint commissioning arrangements.

This is still at an early stage in Wiltshire with the first Board meeting on 11<sup>th</sup> July 2013. The following standards are expected as part of the current Department of Health stocktake and are still at an early stage in Wiltshire:

*Commissioning intentions include an assessment of capacity to deliver crisis response services locally.*

*The Council and CCG are working on developing emergency responses that would avoid hospital admission (including under section of MHA).*

*Commissioning intentions include a workforce and skills assessment development.*

*The potential costs and source(s) of funds of future commissioning arrangements are clear.*

*Joint reviewing and (de)commissioning arrangements have been agreed with specialist commissioning teams.*

*There is a pooled budget and / or clear arrangements to share financial risk.*

*Between the partners there is an emerging financial strategy in the medium term that is built on current cost, future investment and potential for savings.*

The JCB for Adults at its meeting on 11<sup>th</sup> July 2013 agreed that firm proposals around options for joint commissioning arrangements should be developed by the October 2013 JCB meeting for discussion between the Council and the CCG

5. Attached as appendix (1) is the stock take response to the Dept of Health report "*Transforming Care: a National Response to Winterbourne View Hospital*"

### **Environmental and climate change considerations**

6. There are no environmental and climate change considerations.

### **Equalities Impact of the Proposal**

7. The implementation of the Wiltshire Council/ Wiltshire CCG joint action plan in response to the Department of Health recommendations is an important way of ensuring that Wiltshire citizens, no matter what disability they may have, are able to live locally, near their families and communities. It is key in helping to establish cohesive, non-stigmatising, communities.

## **Risk Assessment**

8. The Government have made it clear that implementation of their recommendations will be scrutinised. They have said that they will name and shame Councils and CCGs who are not progressing this work. It is high profile in terms of media interest, nationally and locally.

### **Risks that may arise if the proposed decision and related work is not taken**

- 9.1. Reputation of the Council and CCG will be damaged.
- 9.2. People with learning disabilities and their families may not receive as coordinated and comprehensive service that they require.

## **Financial Implications**

10. There are currently no direct financial implications.

## **Legal Implications**

11. There are currently no legal implications.

## **Conclusions**

12. The abuse which took place at Winterbourne View was a national scandal. This paper has provided an update on areas where the Council and CCG are reporting that they have improved and other areas where there is the need for improvement. However, it should be noted that plans are in place to improve all areas required.

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Date of report: 9<sup>th</sup> August 2013.

Background Papers: None

Appendices:

Appendix 1: Stocktake – Winterbourne View Joint Improvement programme

Appendix 2: Winterbourne View Action Plan